TRANSPARENCY INTERNATIONAL - PAKISTAN

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November 23, 2026

TL2026/1123/1B

Syed Murad Ali Shah
Chief Minister Sindh
CM House, Karachi

Subject: Complaint Against Allegations of Violation of SPPRA Rules, Unauthorized Award of Contract and Release of Funds Amounting to Rs. 12,630,761 Despite SPPRA's Cancellation of Tenders for Civil Construction at Deh Sarki, U.C. Kurkali, District Sanghar

Dear Sir,

Transparency International Pakistan has received a complaint against allegations of violation of SPPRA Rules, unauthorized award of contract and release of funds amounting to Rs. 12,630,761 despite SPPRA's cancellation of tender for Civil Construction at Deh Sarki, U.C. Kurkali, District Sanghar **(Annex-A)**.

The complainant has made the following allegations:

1. The Executive Engineer, Provincial Buildings Division, Mirpurkhas, invited tenders for the development scheme titled "Construction of Community Centre, Masjid, Girls Vocational Centre and Dispensary", located at Deh Sarki, U.C. Kurkali, Taluka Sinjhoro, District Sanghar, vide NIT No. TC/G-55/478 dated 19 May 2026, with an advertised estimated cost of Rs. 67,307,000 **(Annex-B)**.
2. The Procuring Agency issued Corrigendum No. TC/G-55/521 dated 2 June 2026, revising the bidding schedule. However, it was uploaded on the E-PAD system on 22 July 2026, after expiry of the originally advertised bid submission and opening schedule.
3. The bids were opened on 27 July 2026, instead of the originally advertised date of 5 June 2026 or the revised date of 22 June 2026, raising concerns regarding the bidding process.
4. The original 90-day bid validity period expired on 3 September 2026, without a valid extension and during the financial bid opened on 23 September 2026, M/s Huzaifa & Co. quoted Rs. 51,644,271, while the complainant M/s Emerging Builder & Co. quoted Rs. 53,845,600. However, the Procuring Agency subsequently revised the estimated cost from Rs. 67,307,000 to Rs. 60,843,474 through Corrigendum No. TC/G-55/1023 dated 13 October 2026 and uploaded a revised Financial Evaluation Report on 14 October 2026.
5. SPPRA on 20 October 2026, vide reference No. EPAD-S-26050781978, cancelled the entire NIT due to procurement irregularities. Despite SPPRA's cancellation of the NIT, the Executive Engineer issued Letter of Acceptance and Work Order, both dated 6 November 2026, in favour of M/s Huzaifa & Co. for Rs. 51,644,271.
6. An amount of Rs. 12,630,761 is also released/recorded as expenditure against the scheme on 16 November 2026 through the Mirpurkhas Treasury Office in clear contravention of SPPRA Rules 2010.

Transparency International Pakistan Comments

Transparency International Pakistan has reviewed the allegations of the complaint. Following are TI Pakistan's comments:

1. As per the SPPRA Rules 2010, every procuring agency must ensure that the procurement process is conducted in a fair and transparent manner, and that bidders contribute value for money to the public exchequer. The Rule is quoted below for your reference;

> ***4. Principles of Procurements.*** – While procuring goods, works or services, procuring agencies shall ensure that procurements are conducted in a fair and transparent manner and the object of procurement brings value for money to the agency and the procurement process is efficient and economical.

2. The allegation of that the Executive Engineer proceeded with the award of contract despite SPPRA's directives and the release of funds, amounts to mis-procurement under SPPRA Rules as quoted below:

> ***[32A. Declaration of Mis-procurement and its consequences, -*** *(1) Notwithstanding anything contained in Rule-32 (7) (g):*
>
> (a) *the Head of the Department on his own initiation or on recommendation of the Complaint Redressal Committee of the Department may declare the case to be of mis-procurement, if any material violation of provisions of the Act, Rules, Regulations, orders, instructions or any other law relating to public procurement, has been established.*
>
> (b) *The Authority may take notice of any material violation of provisions of the Act, Rules, Regulations, orders, instructions or any other law relating to public procurement and declare the case to be of mis-procurement if such violation has been established.*

Transparency International Pakistan Recommendations

Transparency International Pakistan requests the Chief Minister Sindh to look into the allegations of the complaint, and if found correct issue directives for the cancellation of the contract award and re-inviting tender in compliance with SPPRA Rules 2010, including taking action against officials involved in unauthorized release of funds, if found correct, in accordance with applicable anti-corruption laws and Integrity Pact provision under SPPRA rules, which requires the recovery of 10 times the amount of the contract award value incase of an irregularity.

Transparency International Pakistan is striving for across-the-board application of Rule of Law, which is the only way to stop corruption, and achieve Zero tolerance against corruption.

Regards,

Advocate Daniyal Muzaffar,
Trustee/Legal Advisor
Transparency International Pakistan

Copies forwarded for the information with request to take action under their mandate to:

1. Chief Secretary, Government of Sindh, Karachi.
2. Minister, Works and Services Department, Government of Sindh, Karachi.
3. Secretary, Works and Services Department, Government of Sindh, Karachi
4. Managing Director, Sindh Public Procurement Regulatory Authority (SPPRA), Karachi.
5. Registrar, High Court of Sindh, Karachi.

Note:

This is to clarify that Transparency International Pakistan is not a complainant, it acts as a whistleblower and operate under Article 19-A, of the Constitution of Pakistan which gives the right to public to know how government is being run by public officers. Article 19-A makes the right to access of information pertaining to a public authority a fundamental right, and a three-member bench in case of Mukhtar Ahmad Ali vs the Registrar, Supreme Court of Pakistan, Islamabad, headed by Chief Justice Qazi Faez Isa in the landmark judgment on 16 October 2023, in CP No. 3532/2023, has declared that

> "What previously may have been on a need-to-know basis Article 19A of the Constitution has transformed it to a right-to-know, and the Access to information is no longer a discretion granted through occasional benevolence, but is now a fundamental right available with every Pakistani which right may be invoked under Article 19A of the Constitution"

Annex-A

EMERGING BUILDERS & Co.
Constructor & Developers

PEC # C3/10589
NTN# 7436438-8
SRB#s-7436438-8

To,

The Accountant General Sindh,
Karachi.

Subject: URGENT COMPLAINT REGARDING RELEASE OF RS. 12,630,761/- AGAINST A TENDER ALREADY CANCELLED BY SPPRA, VIOLATION OF CANCELLATION ORDER AND REQUEST FOR RECOVERY, INQUIRY AND LEGAL ACTION AGAINST RESPONSIBLE OFFICERS.

Project Details:

- **ADP No.:** 3421
- **Scheme:** Construction of Community Centre, Masjid, Girls Vocational Centre and Dispensary.
- **Location:** Deh Sarki, U.C. Kurkali, Taluka Sinjhoro, District Sanghar.

Respected Sir,

It is submitted that the above-mentioned procurement process has been subject to serious irregularities, including repeated changes in the Engineer's Estimated Cost and financial bid rates.

Initially, the advertised estimated cost was Rs.67,307,000/-. During financial bid opening on 23-09-2026, M/s Huzaifa & Co. was announced at Rs.51,644,271/- and my firm, M/s Emerging Builder & Co., at Rs.53,845,600/-. However, the Financial Evaluation Report uploaded on 13-10-2026 showed a revised estimated cost of Rs.60,843,474/- and different bid amounts.

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EMERGING BUILDERS & Co.
Constructor & Developers

PEC # C3/10589
NTN# 7436438-8
SRB#s-7436438-8

To,

The Chairman,
Transparency International Pakistan.
Karachi.

Subject: URGENT SUPPLEMENTARY COMPLAINT REGARDING AWARD OF CONTRACT DESPITE SPPRA'S CANCELLATION, VIOLATION OF PROCUREMENT RULES, RELEASE OF RS.12,630,761/- AND REQUEST FOR IMMEDIATE STOPPAGE OF FURTHER PAYMENTS AND LEGAL ACTION.

Project Details:

- **ADP No.:** 3421
- **Scheme:** Construction of Community Centre, Masjid, Girls Vocational Centre and Dispensary.
- **Location:** Deh Sarki, U.C. Kurkali, Taluka Sinjhoro, District Sanghar.

Respected Sir,

With reference to my earlier complaint regarding serious procurement irregularities in the above-mentioned scheme, I wish to bring further alarming developments to your notice.

SPPRA, vide its official note dated **20-10-2026**, bearing reference **EPAD-S-26050781978**, had cancelled the entire NIT. Despite this, the Executive Engineer, Provincial Building Division Mirpurkhas, disregarded the cancellation and proceeded with the award of the contract.

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Annex-B



OFFICE OF THE
EXECUTIVE ENGINEER PROVINCIAL BUILDINGS DIVISION, MIRPURKHAS

No. TC/D-83/70 OF 2026, Mirpurkhas, dated: 19.05.2026

NOTICE INVITING TENDERS (EPADS SYSTEM)

"Method of Procurement "Single Stage Two Envelope"

This office invites E-Bid through "E-Pak Acquisition and Disposal System (EPADS)" on website http://eprocure.gov.pk/ for the following works are inviting from the interested Contractors/Firms/Companies, meeting the eligibility criteria/registered with Pakistan Engineering Council (PEC) in relevant category having valid renewal link of category of following works:-

Sr. No.	NAME OF WORK	Estimated Cost Rs.(M)	Earnest Money 2%	Time for Completion	PEC Code	Tender Fee
1	Estimate Upgradation of GD Diryanshno to BHU Diryanshno Tharparkar (ADP NO.3641)	19.040	0.380	12 Months	C-6 or Above	5000/-
2	Construction of New Government Dispensary at village 1. Gogi Bheel UC Bokhri 2. Samad Bheel Piaro Tahoo Bheel UC Bandhani 3. Sajan Bheel Wahid UC Mohbano	23.611	0.478	12 Months	C-6 or Above	5000/-
3	Construction of Residences of Assistant Commissioner & Mukhtiarkar Jam Nawaz Ali District Sanghar (ADP No.2842 of 2025-26)	15	0.30	12 Months	C-6 or Above	5000/=
4	Reconstruction of Assistant Commissioner House Shahdadpur District Sanghar (ADP No.2841 of 2025-2026)	15	0.30	12 Months	C-6 or Above	5000/=
5	Construction of CC Roads, Water Block and Drainage System at Chachro Town Taluka & Distt. Mirpurkhas (ADP NO.3641).	5.00	1.00	12 Months	C-5 or Above	5000/=
6	Construction of Community Centre, Masjid, Girls Vocational Centre, Dispensary location Deh Sarki U.C Kurkali, Taluka Sinjoro, Distt: Sanghar.	67.307	1.34	12 Months	C-4 or Above	5000/=
7	Estimate for Left Over Work of following ADP SCHEME (ADP 2020-21 SR NO: 815) (ADP NO:2021-22 SR NO: 990, 991, 992, 993, 994, 995, &1996) (Mirpurkhas, Badin, Jamshoro, Matiari, T.A.YAR, T.M.KHAN) at Location Directorate Information Office at Mirpurkhas.	8.60	0.13	12 Months	C-6 or Above	5000/=
8	Up-gradation of Government Dispensary to Basic Health Unit Village Nasbe TAluka Nagarparkar District Tharparkar.	30.087	0.617	12 Months	C-5 or Above	5000/=
9	Establishment 4 Government Dispensaries at village 1. Mubarak Paro Gahicharch U.C Bolhari 2. Jat Tarai U.C Taiu Jam 3. Somrasar U.C Taiu Jam 4. Bulemin Paro Chakad U.C Tar Hameer Taluka Diplo and Chachro Distt: Tharparkar	45.50	0.91	12 Months	C-5 or Above	5000/=

TERMS & CONDITIONS:

1. The E-Bid's shall be submitted with all documents Through E-Pak Acquisition and Disposal System "EPADS".
2. Electronic Bids should be submitted through "EPADS" only and Manual Bid shall not be received.

PROGRAMME RECEIPT AND OPENING OF TENDERS

Sr. No.	PARTICULAR	1st Attempt	2nd Attempt (In case of un-responded tender)
1	Bidding document can be downloaded after hoisted on SPPRA EPADS System Website upto 9:30 A.M. Physical Bids will not be issued /accepted.	05-06-2026	22-06-2026
2	Tenders will be receipt upto 10:00 A.M through EPADS System and open on the same day at 10:30 AM.	05-06-2026	22-06-2026

MANDATORY CONDITIONS:

i) Bids prepared in accordance with the instructions contains in the bidding documents, must be submitted electronically on EPADS on the following date and time. The original instrument of Tender Fee amounting to *Rs.5,000/= (Non-refundable)* and *Bid Security* @ 2% of Estimated Cost shall be delivered to the Procurement Agency on or before the deadline for submission of E-Bids. (Mandatory)
ii) Each page of the technical proposal must be numbered and attested by the owner of firm / company along- with its stamp. (Mandatory)
iii) Valid Registration upt June-2026 and onward with PEC Pakistan Engineering Council in the relevant field of specialization of work and with specialization codes CE09, CE10 & CE11 (General Building Works). (Mandatory)
iv) An original and latest undertaking/Affidavit on Judicial Stamp Paper that the Bidder and its employees have never been blacklisted by any Government, Semi Government, Autonomous or State Owned Organization & their cases regarding blacklisting are not under trial by any Court of Law. De-listed firm will be allowed. (Mandatory)
v) Tender will be opened before the Procurement Committee & undersigned in the presence of contractors are their authorized agents who were present at the time (with authority letter along-with Original CNIC). (Mandatory)
vi) The **2% Earnest Money** shall be submitted at the time of opening Technical Proposal in the shape of call deposit/ pay order /Bank Guarantee issued from any scheduled bank in favour of the undersigned. (Mandatory)
vii) Litigation history in which the decison has been given against or in favor of the firm (s). List and give brief details of arbitration / litigation / court cases if any in case of no such cases enclose an affidavit that the firm has not been involved in any litigation arbitration with any Government Departments. (Mandatory)
viii) The application shall accompany of tender fee shown against each work for purchase of bidding documents, in favour of the undersigned. (Mandatory)
ix) Affidavit to the effect that the all documents/particulars/information furnished are true and correct, if any information found incorrect/misleading the Procuring Agency reserves the right to reject the bid. (Mandatory)

ELIGIBILITY CRITERIA:

a) At least one similar nature of work having minimum cost 50% of the estimate cost of the work completed during past Five (05) years duly supported with completion certificate, certified copies of detailed working estimate and SPPRA IDs shown Bid Evaluation Report. (For marking purpose)
b) At least two (02) similar nature works each having minimum cost 50% of the estimate cost, completed during past Five (05) years duly supported with completion certificate, certified copies of detailed working estimate and SPPRA IDs shown Bid Evaluation Report. (For marking purpose)
c) At least three (03) projects completed in same type of terrain (must show completion certificate. (For marking purpose)
d) Bio data of Engineering and Technical staff working with the firm along with Attested CVs and their Income Tax Deduction showing employment with the firm (Last 6 Month). Civil & Electrical Engineers employment with the firm along with same reflected in PEC License. (For marking purpose)
e) Average annual turnover should be equivalent as Bid Cost, last five (05) financial years with Audit Report. (For marking purpose)
f) Certificate of Bank showing credit worthiness of at least 15% (average balance per year for the last 5 years) of the estimated cost of work along with bank statement must be provided separately of each year starting from 1st July to 30th June for last 5 years and recent bank certificate must be attached showing available balance. (For marking purpose)
g) Registration with Income Tax Department (NTN Certificate should be attached) and Sindh Revenue Board (SRB Certificate should be attached) supported by copies of Income Tax return receipts of the last three (3) years Must be active Tax Payer Status. (For marking purpose)
h) Bank Account Statement in the name of the Bidders Firm for the last three (3) years must be submitted with the tender documents. (For marking purpose)
i) List of machinery and equipment related buildings construction available with documentary proof of its ownership / Rented / Lease. (For marking purpose)
j) Annual audited reports of last three years from (ICAP) registered audit firm. Audit report issued other than (ICAP) registered audit firms will not be accepted. (For marking purpose)

- Method of Procurement: Single Stage Two-Envelope.
- Financial Proposal will be opened (as per SPPRA Rule) for those firms only who qualify the mandatory and eligibility requirements in Technical Proposal.
- Bid Validity period 90 days.
- Conditional tenders will summarily be rejected.

Venue of Tenders Opening: Office of the Executive Engineer, Provincial Buildings Division Mirpurkhas
The Competent Authority reserves the right to reject any or all application as per SPPRA Rules 2010 (Amended-upto-date).
Any information regarding the project can be obtained from the office of the undersigned during office hours.
In case, Government announce any public Holiday on Scheduled dates, the tender will be submitted/ opened on the next working day, as per usual schedule in accordance with rule-41 (6) of SPPRA 2010 (Amended upto-date).

Executive Engineer
Provincial Buildings Division | Mirpurkhas

INF-NIT/ 2057/26

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